

COUNTY OF LOS ANGELES DEPARTMENT OF PUBLIC WORKS

"To Enrich Lives Through Effective and Caring Service"

900 SOUTH FREMONT AVENUE ALHAMBRA, CALIFORNIA 91803-1331

http://dpw.lacounty.gov

ADDRESS ALL CORRESPONDENCE TO: P.O. BOX 1460 ALHAMBRA. CALIFORNIA 91802-1460

July 07, 2015

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, California 90012

Dear Supervisors:

ADOPTED

BOARD OF SUPERVISORS COUNTY OF LOS ANGELES

21

July 7, 2015

PATRICK **©** AWA ACTING EXECUTIVE OFFICER

ADOPT, ADVERTISE, AND AWARD CONSTRUCTION CONTRACT
APPROVE THE PROJECT AND PROJECT NAME CHANGE FOR THE
SAN GABRIEL VALLEY AIRPORT APRON PAVEMENT
REHABILITATION PHASE1 PROJECT
CAPITAL PROJECT NO. 88744
IN THE CITY OF EL MONTE
(SUPERVISORIAL DISTRICT 1)
(3 VOTES)

SUBJECT

Approval of the recommended actions will approve the San Gabriel Valley Airport Apron Pavement Rehabilitation Phase 1 Project and name change, adopt the plans and specifications, allow advertising for construction bids, and delegate authority to the Director of Public Works or her designee to award and execute a construction contract for the San Gabriel Valley Airport Apron Pavement Rehabilitation Phase 1 Project, in the City of El Monte.

IT IS RECOMMENDED THAT THE BOARD:

1. Find that the San Gabriel Valley Airport Apron Pavement Rehabilitation Phase 1 Project is within the scope of the previous exemption under the California Environmental Quality Act for the previous El Monte Airport Apron Pavement Rehabilitation Project for the reasons stated in this letter and in the record of the project and find that there have been no changes to the project since the Board found it to be exempt.

- 2. Approve the San Gabriel Valley Airport Apron Pavement Rehabilitation Phase1 Project, Capital Project No. 88744 and name change from El Monte Airport Apron Pavement Rehabilitation Project to San Gabriel Valley Airport Apron Pavement Rehabilitation Phase1 Project, Capital Project No. 88744.
- 3. Advertise the project and adopt the plans and specifications that are on file in the Construction Division of the Department of Public Works for the San Gabriel Valley Airport Apron Pavement Rehabilitation Phase 1 Project, Capital Project No. 88744, with an estimated construction contract cost between \$5,000,000 and \$7,000,000.
- 4. Instruct the Acting Executive Officer of the Board of Supervisors to advertise the San Gabriel Valley Airport Apron Pavement Rehabilitation Phase 1 Project, Capital Project No. 88744, for construction bids in accordance with the Instruction Sheet for Publishing Legal Advertisement, and which are to be received and opened by 11 a.m. on August 11, 2015, in accordance with the Notice Inviting Bids.
- 5. Authorize the Director of Public Works or her designee to determine whether the bid of the apparent responsible contractor with the lowest responsive bid is, in fact, responsive and, if not responsive, to determine which apparent responsible contractor submitted the lowest responsive bid.
- 6. Authorize the Director of Public Works or her designee to award and execute a construction contract with the apparent lowest responsive and responsible bidder within the estimated cost range, approve the Faithful Performance and Labor and Material Bonds and insurance certificate submitted by the lowest responsive and responsible bidder, and authorize the Director of Public Works or her designee to deliver the project.
- 7. Delegate to the Director of Public Works or her designee the following authority in connection with this contract: (1) approve and execute change orders within the same monetary limits delegated to the Director of Public Works under Section 2.18.050 of the Los Angeles County Code relative to the construction of County buildings; (2) allow substitution of subcontractors and relief of bidders upon demonstration of the grounds set forth in Public Contract Code Sections 4100 et seq. and 5100 et seq., respectively; (3) accept the project upon its final completion; (4) release retention money withheld consistent with the requirements of Public Contract Code Sections 7107 and 9203; and (5) extend the date and time for the receipt of bids consistent with the requirements of Public Contract Code Section 4104.5.

PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION

The purpose of the recommended actions is to find the recommended actions within the scope of the previous exemption under the California Environmental Quality Act (CEQA), approve the San Gabriel Valley Airport Apron Pavement Rehabilitation Phase 1 Project's name change, adopt the plans and specifications, advertise for construction bids, and to delegate authority to the Director of Public Works or her designee to award and execute a construction contract to complete the project. The project is located at 4233 North Santa Anita Avenue in the City of El Monte.

On October 30, 2013, the Aviation Commission passed a motion to recommend to the Board that the name of the airport be changed to San Gabriel Valley Airport. The reason for the recommendation to change the airport's name from El Monte Airport to San Gabriel Valley Airport was to better market airport services to a broader region, particularly the communities within the San Gabriel Valley and for the efficient conduct of airport business with outside agencies. Therefore, the Department of

Public Works recommends the project name be changed from the El Monte Airport Apron Pavement Rehabilitation Project, Capital Project No. 88744, to the San Gabriel Valley Airport Apron Pavement Rehabilitation Phase I Project, Capital Project No. 88744.

On December 17, 2013, the Board approved design for the El Monte Airport Apron Pavement Rehabilitation Project and authorized the Director or her designee to apply for increase and accept a Federal Aviation Administration (FAA) Airport Improvement Program (AIP) grant; and to apply for and accept a State of California Department of Transportation (Caltrans) California Aid to Airports Program (CAAP) AIP matching grant.

Design and jurisdictional approvals are now complete; therefore, Public Works recommends delegating authority to the Director or her designee to award the construction contract to the lowest responsive and responsible bidder, because the FAA AIP grant agreement must be executed within one week of determination of the responsible bidder with the lowest responsive bid in order to receive the AIP grant funds.

The FAA awards grants based on bid offers; therefore the next step is to solicit construction bids by advertising the project. If the lowest responsive and responsible bidder exceeds the Board-approved project budget, Public Works will return to the Board to recommend adoption of a new revised project budget.

The grants will fund the rehabilitation of the entire paved apron area at the airport, which is approximately 2,100,000 square feet (48 acres). The rehabilitation of the airport's paved apron area is required to comply with FAA standards and improve the condition of the paved area. The project will include in-place pulverization of the asphalt concrete, soil stabilization, grading and drainage, compaction, asphalt overlay, and striping of the entire paved apron area of the airport.

<u>Implementation of Strategic Plan Goals</u>

The Countywide Strategic Plan directs the provisions of Operational Effectiveness/Fiscal Sustainability (Goal 1) and Integrated Services Delivery (Goal 3). The recommended actions will help achieve these goals by providing an improved facility to accommodate airport customers, support quality public works infrastructure services to the surrounding communities, and use grant funds from outside sources to supplement the County of Los Angeles' expenditures.

FISCAL IMPACT/FINANCING

On December 17, 2013, the Board approved a revised total project cost estimate of \$12,000,000, as detailed in Attachment 1, which includes construction contract, change order allowance, material testing, topographic surveying, engineering design, construction inspection, and project administration.

There will be no impact to the County General Fund.

Sufficient funds are available in the Fiscal Year 2015-16 Capital Projects/Refurbishments Budget for Capital Project No. 88744. The project will be funded with an anticipated FAA AIP grant of \$10,800,000, which will reimburse a minimum of 90 percent of the total project cost; a Caltrans CAAP AIP matching grant of \$540,000, which equates to a maximum of 5 percent of the FAA AIP grant amount; and the remaining \$660,000 will be funded by Public Works Aviation Enterprise Fund balance (M02 Enterprise Fund). The M02 Enterprise Fund will also fund any additional costs not funded by the FAA AIP and Caltrans CAAP AIP grants.

The construction of 48 acres total will be divided into three phases, over the next three years. Originally, each construction phase was estimated to cost \$3,833,000; however, Phase 1 will now include a larger area of reconstruction, allowing Phases 2 and 3 to be a smaller area to reconstruct. Construction for Phase 1 is estimated to cost approximately \$7,000,000, while Phases 2 and 3 are estimated to cost approximately \$2,250,000 each.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

The project is part of Public Works' ongoing program for construction of airports. It will be advertised in accordance with Section 20125 of the State Public Contract Code.

The project is to be completed in 100 working days. It is anticipated the work will start in March 2016 and be completed in August 2016.

Delegating authority to the Director or her designee to award and execute the construction contract will allow for an accelerated process for project delivery that will help ensure Federal and State timeline requirements for funding are met.

The contract agreement will be in the form previously reviewed and approved as to form by County Counsel.

The award of this contract will be in full compliance with Federal, State, and County regulations. The project specifications contain provisions requiring the contractor to comply with terms and conditions supporting the Board's ordinances, policies, and programs including, but not limited to: Reporting of Improper Solicitations, Board Policy No. 5.060; Notice to Contract Employees of Newborn Abandonment Law (Safely Surrendered Baby Law), Board Policy No. 5.135; Contractor Employee Jury Service Program, Los Angeles County Code, Chapter 2.203; Notice to Employees Regarding the Federal Earned Income Credit (Federal Income Tax Law, Internal Revenue Service Notice 1015); Contractor Responsibility and Debarment, Los Angeles County Code, Chapter 2.202; the Los Angeles County's Child Support Compliance Program, Los Angeles County Code, Chapter 2.200; the Los Angeles County's Defaulted Property Tax Reduction Program Ordinance, Los Angeles County Code, Chapter 2.206; and the standard Board-directed clauses that provide for contract termination or renegotiation.

The State Public Contract Code requires the County to award construction contracts to a responsible contractor with the lowest responsive bid, which is defined as the firm that: (1) submits the bid with the lowest cost; (2) is deemed by the County to be responsive to specific criteria under the solicitation including, but not limited to, licensure, bonding, and insurance requirements; and (3) is determined by the County to be a responsible bidder by exhibiting the capability, capacity, experience, trustworthiness, and financial wherewithal to perform the work required under the bid solicitation.

To ensure the contract is awarded to a responsible contractor with a satisfactory history of performance, bidders are required to report violations of the False Claims Act, criminal convictions, civil litigation, defaulted contracts with the County, complaints filed with the Contractor's State License Board, labor law/payroll violations, and debarment actions. As provided for in Board Policy No. 5.140, the information reported by the contractor will be considered before making an award.

The plans and specifications include the contractual provisions, methods, and material requirements necessary for the project and are on file with Public Works.

In accordance with the Board's Civic Art Policy adopted on December 7, 2004, and revised on December 15, 2009, the project is exempt from Civic Art fees because the project includes repairs and maintenance to airport infrastructure.

ENVIRONMENTAL DOCUMENTATION

On December 11, 2012, the Board found the El Monte Airport Apron Pavement Rehabilitation Project categorically exempt from CEQA because the project consists of demolition, repair, maintenance, and rehabilitation of existing paved apron areas at the airport under Sections 15301(c), (d), and (l) and 15304(a) of the CEQA Guidelines and Classes 1(c), (h), (i), (n) and (x) and 4(a) of the County's Environmental Document Reporting Procedures and Guidelines, Appendix G, which applies to operation, demolition, repair, maintenance, addition of safety equipment at existing facilities, and minor public alterations in the condition of land. The project involves negligible or no expansion of an existing use and does not include removal of healthy, mature, scenic trees. Additionally, the project is not located in a sensitive environment and there are no cumulative impacts, unusual circumstances, or other limiting factors that would make the exemption inapplicable based on the project records. The renamed project is within the scope of the previous exemption and there have been no changes to the project since the Board found it to be exempt.

Upon the Board's approval of the project, Public Works will file a Notice of Exemption with the Registrar-Recorder/County Clerk in accordance with Section 15062 of the CEQA Guidelines.

CONTRACTING PROCESS

The project will be contracted on an open-competitive bid basis. An award by the Director or her designee will be made upon review of the bids meeting the criteria established by the Board and the State Public Contract Code. The County Local Small Business Enterprise preference will not be applied to the determination of the lowest responsive and responsible bidder. To be eligible for the Federal funds, financing the majority of the project, Title 49, Code of Federal Regulations, requires award to the lowest bidder.

Advertising for construction bids will be in accordance with the County's standard Instruction Sheet for Publishing Legal Advertisements.

To increase contractor awareness of Public Works' program to contract work out to the private sector, the project will be listed on both the County's "Doing Business with Us" and Public Works' "Contract Opportunities" websites for upcoming bids.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

There is no impact on current County services.

The project will have a positive impact for airport customers and the surrounding communities by providing an improved and more accommodating facility.

Hail Farher

CONCLUSION

Please return one adopted copy of this letter to the Chief Executive Office, Capital Projects Division; and to the Department of Public Works, Construction Division.

Respectfully submitted,

GAIL FARBER

Director

GF:JTS:Ig

Enclosures

c: Chief Executive Office (Rochelle Goff)
County Counsel
Executive Office
Internal Services Department (Countywide Contract Compliance)

SAN GABRIEL VALLEY (EL MONTE) AIRPORT APRON PAVEMENT REHABILITATION PROJECT – PHASE 1 CAPITAL PROJECT NO. 88744

I. PROJECT SCHEDULE

Project Activity	Proposed Completion Date	
Submit Grant Application to the FAA	February 2015	
Advertise for Construction Bids (Phase 1)	July 2015	
Receive FAA Grant Award (Phase 1)	August 2015	
Award Construction Contract (Phase 1)	October 2015	
Construction Start (Phase 1)	February 2016	
Final Acceptance (Phase 1)	August 2016	

II. PROJECT FUNDING CHART

Project Budget Category	FAA Grant	CAAP Grant	Aviation Enterprise Fund (M02)	Total Funding
Design	\$450,000	\$22,500	\$27,500	\$500,000
Construction	\$9,850,500	\$492,525	\$601,975	\$10,945,000
Consultant Services	\$157,500	\$7,875	\$9,625	\$175,000
County Services	\$342,000	\$17,100	\$20,900	\$380,000
TOTAL	\$10,800,000	\$540,000	\$660,000	\$12,000,000

	Adopted Project Budget
Construction	
Low-Bid Construction Contract	\$9,950,000
Job Order Contract	0
Change Orders	995,000
Departmental Crafts	0
Youth Employment	0
Construction Consultants	0
Misc. Expense	0
Telecomm Equip – Affixed to Building Civic Arts	0
Subtotal	\$ 10,945,000
Consultant Services	\$ 10,945,000
Site Planning	0
Hazardous Materials	0
Geotech/Soils Report and Soils Testing	\$50,000
Material Testing	75,000
Cost Estimating	0
Topographic Surveys	50,000
Construction Management	0
Construction Administration	0
Environmental	0
Move Management	0
Equipment Planning	0
Legal	0
Construction/Change Order	0
Other: Design Engineering	500,000
Subtotal	\$675,000
County Services	
Code Compliance Inspection Quality Control Inspection	0
Design Review	40,000
Design Neview Design Services	0,000
Contract Administration	0
Project Administration	150,000
Project Management Support Services	20,000
ISD Contract Compliance	20,000
DPW Job Order Contract Management	0
ISD ITS Communications	0
Project Security	0
Project Technical Support	0
Office of Affirmative Action	0
County Counsel	0
Other: DPW Construction Inspection	150,000
Sheriff Job Order Contract Management	0
Subtotal	\$ 380,000
TOTAL	\$12,000,000